THIS IS THE BEGINNING OF ADMINISTRATIVE FINE CASE # 3351

November 27, 2017

MEMORANDUM

TO:

The Commission

THROUGH:

Alec Palmer

Staff Director

FROM:

Patricia C. Orrock PCO

Chief Compliance Officer

Debbie Chacona Z **Assistant Staff Director** Reports Analysis Division

BY:

Kristin D. Roser/Ben Holly Reports Analysis Division

Compliance Branch

SUBJECT:

Reason To Believe Recommendation – 2017 October Quarterly Report for the

Administrative Fine Program

Attached is a list of political committees and their treasurers who failed to file the 2017 October Quarterly Report in accordance with 52 U.S.C. § 30104(a). The October Quarterly Report was due on October 15, 2017.

The committees listed in the attached RTB Circulation Report either failed to file the report or filed the report no more than thirty (30) days after the due date (considered a late filed report). In accordance with the schedule of civil money penalties for reports at 11 C.F.R. 111.43, these committees should be assessed the civil money penalties highlighted on the attached circulation report.

Recommendation

- 1. Find reason to believe that the political committees and their treasurers, in their official capacity, listed on the RTB Circulation Report violated 52 U.S.C. § 30104(a) and make a preliminary determination that the civil money penalties would be the amounts indicated on the RTB Circulation Report.
- 2. Send the appropriate letters.

Federal Election Commission Reason to Believe Circulation Report 2017 OCTOBER QUARTERLY Not Election Sensitive 10/15/2017 H_S_P

AF#	Committee ID	Committee Name	Candidate Name	Treasurer	Threshold	PV	Receipt Date	Days Late	LOA	RTB Penalty
3350	C00440909	BYRNE FOR CONGRESS	LESLIE L. BYRNE	BRUCE NEILSON	\$165,411	٥		Not Filed	\$82,706 (est)	\$4,862
3351	C00640219	PAULA SWEARENGIN 2018	PAULA JEAN SWEARENGIN	PAULA SWEARENGIN	\$177,069	0	11/1/2017	17	\$84,598	\$2,919

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)	
)	
Reason To Believe Recommendation - 2017)	
October Quarterly Report for the)	
Administrative Fine Program:)	
BYRNE FOR CONGRESS, and BRUCE)	AF# 3350
NEILSON as treasurer;)	
PAULA SWEARENGIN 2018, and)	AF# 3351
PAULA SWEARENGIN as treasurer;)	_

CERTIFICATION

I, Dayna C. Brown, Secretary and Clerk of the Federal Election Commission, do hereby certify that on November 30, 2017 the Commission took the following actions on the Reason To Believe Recommendation - 2017 October Quarterly Report for the Administrative Fine Program as recommended in the Reports Analysis Division's Memorandum dated November 27, 2017, on the following committees:

AF#3350 Decided by a vote of 5-0 to: (1) find reason to believe that BYRNE FOR CONGRESS, and BRUCE NEILSON, in his official capacity as treasurer, violated 52 U.S.C. § 30104(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Goodman, Hunter, Petersen, Walther, and Weintraub voted affirmatively for the decision.

AF#3351 Decided by a vote of 5-0 to: (1) find reason to believe that PAULA SWEARENGIN 2018, and PAULA SWEARENGIN, in her official capacity as treasurer, violated 52 U.S.C. § 30104(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Goodman, Hunter, Petersen, Walther, and Weintraub voted affirmatively for the decision.

Attest:

0,2017

Dayna C. Brown

Secretary and Clerk of the Commission



November 30, 2017

Paula Swearengin, in official capacity as Treasurer Paula Swearengin 2018 714 South Gay Street Knoxville, TN 37902

C00640219 AF#: 3351

Dear Ms. Swearengin:

The Federal Election Campaign Act of 1971, as amended ("the Act"), requires that your committee file an October Quarterly Report of Receipts and Disbursements every calendar year. This report, covering the period July 1, 2017 through September 30, 2017, shall be filed no later than October 15, 2017. 52 U.S.C. § 30104(a). Records at the Federal Election Commission ("FEC") indicate that this report was filed on November 1, 2017, 17 days late.

The Act permits the FEC to impose civil money penalties for violations of the reporting requirements of 52 U.S.C. § 30104(a). 52 U.S.C. § 30109g(a)(4). On November 30, 2017, the FEC found that there is reason to believe ("RTB") that Paula Swearengin 2018 and you, in your official capacity as treasurer, violated 52 U.S.C. § 30104(a) by failing to file timely this report on or before October 15, 2017. Based on the FEC's schedules of civil money penalties at 11 CFR § 111.43, the amount of your civil money penalty calculated at the RTB stage is \$2,919. Please see the attached copy of the Commission's administrative fine regulations at 11 CFR §§ 111.30-111.55. Attachment 1. The Commission's website contains further information about how the administrative fine program works and how the fines are calculated. See http://www.fec.gov/af/af.shtml. 11 CFR § 111.34. Your payment of \$2,919 is due within forty (40) days of the finding, or by January 9, 2018, and is based on these factors:

Election Sensitivity of Report: Not Election Sensitive

Level of Activity: \$84,598 Number of Days Late: 17

Number of Previous Civil Money Penalties Assessed: 0

At this juncture, the following courses of action are available to you:

1. If You Choose to Challenge the RTB Finding and/or Civil Money Penalty

If you should decide to challenge the RTB finding and/or calculated civil money penalty, you must submit a written response to the FEC's Office of Administrative Review, 999 E Street,

NW, Washington, DC 20463. Your response must include the AF# (found at the top of page 1 under your committee's identification number) and be received within forty (40) days of the Commission's RTB finding, or January 9, 2018. 11 CFR § 111.35(a). Your written response must include the reason(s) why you are challenging the RTB finding and/or calculated civil money penalty, and must include the factual basis supporting the reason(s) and supporting documentation. The FEC strongly encourages that documents be submitted in the form of affidavits or declarations. 11 CFR § 111.36(c).

The FEC will only consider challenges that are based on at least one of three grounds: (1) a factual error in the RTB finding; (2) miscalculation of the calculated civil money penalty by the FEC: or (3) your demonstrated use of best efforts to file in a timely manner when prevented from doing so by reasonably unforeseen circumstances that were beyond your control. 11 CFR § 111.35(b). In order for a challenge to be considered on the basis of best efforts, you must have filed the required report no later than 24 hours after the end of these reasonably unforeseen circumstances. Id. Examples of circumstances that will be considered reasonably unforeseen and beyond your control include, but are not limited to: (1) a failure of Commission computers or Commission-provided software despite your seeking technical assistance from Commission personnel and resources; (2) a widespread disruption of information transmissions over the Internet that is not caused by a failure of the Commission's or your computer systems or Internet service provider; and (3) severe weather or other disaster-related incident. 11 CFR § 111.35(c). Examples of circumstances that will not be considered reasonably unforeseen and beyond your control include, but are not limited to: (1) negligence; (2) delays caused by vendors or contractors; (3) treasurer and staff illness, inexperience or unavailability; (4) committee computer, software, or Internet service provider failures; (5) failure to know filing dates; and (6) failure to use filing software properly. 11 CFR § 111.35(d).

The "failure to raise an argument in a timely fashion during the administrative process shall be deemed a waiver" of your right to present such argument in a petition to the U.S. District Court under 52 U.S.C. § 30109. 11 CFR § 111.38.

If you intend to be represented by counsel, please advise the Office of Administrative Review. You should provide, in writing, the name, address and telephone number of your counsel and authorize counsel to receive notifications and communications relating to this challenge and imposition of the calculated civil money penalty.

2. If You Choose Not to Pay the Civil Money Penalty and Not to Submit a Challenge

If you do not pay the calculated civil money penalty and do not submit a written response, the FEC will assume that the preceding factual allegations are true and make a final determination that Paula Swearengin 2018 and you, in your official capacity as treasurer, violated 52 U.S.C. § 30104(a) and assess a civil money penalty.

Unpaid civil money penalties assessed through the Administrative Fine regulations will be subject to the Debt Collection Act of 1982 ("DCA"), as amended by the Debt Collection Improvement Act of 1996, 31 U.S.C. § 3701 et seq. The FEC may take any and all appropriate action authorized and required by the DCA, as amended, including transfer to the U.S. Department of the Treasury for collection. 11 CFR § 111.51(a)(2).

3. If You Choose to Pay the Civil Money Penalty

If you should decide to pay the calculated civil money penalty, follow the payment instructions on page 4 of this letter. Upon receipt of your payment, the FEC will send you a final determination letter.

NOTICE REGARDING PARTIAL PAYMENTS AND SETTLEMENT OFFERS

4. Partial Payments

If you make a payment in an amount less than the calculated civil money penalty, the amount of your partial payment will be credited towards the full civil money penalty that the Commission assesses upon making a final determination.

5. Settlement Offers

Any offer to settle or compromise a debt owed to the Commission, including a payment in an amount less than the calculated civil money penalty assessed or any restrictive endorsements contained on your check or money order or proposed in correspondence transmitted with your check or money order, will be rejected. Acceptance and deposit or cashing of such a restricted payment does not constitute acceptance of the settlement offer. Payments containing restrictive endorsements will be deposited and treated as a partial payment towards the civil money penalty that the Commission assesses upon making a final determination. All unpaid civil money penalty amounts remaining will be subject to the debt collection procedures set forth in Section 2, above.

This matter was generated based on information ascertained by the FEC in the normal course of carrying out its supervisory responsibilities. 52 U.S.C. § 30109(a)(2). Unless you notify the FEC in writing that you wish the matter to be made public, it will remain confidential in accordance with 52 U.S.C. § 30109(a)(4)(B) and 30109(a)(12)(A) until it is placed on the public record at the conclusion of this matter in accordance with 11 CFR § 111.42.

As noted earlier, you may obtain additional information on the FEC's administrative fine program, including the final regulations, on the FEC's website at http://www.fec.gov/af/af.shtml. If you have questions regarding the payment of the calculated civil money penalty, please contact Ben Holly in the Reports Analysis Division at our toll free number (800) 424-9530 (at the prompt press 5) or (202) 694-1130. If you have questions regarding the submission of a challenge, please contact the Office of Administrative Review at our toll free number (800) 424-9530 (press 0, then ext. 1660) or (202) 694-1660.

On behalf of the Commission,

Stener Swatther

Steven T. Walther

Chair

ADMINISTRATIVE FINE REMITTANCE & PAYMENT INSTRUCTIONS

In accordance with the schedule of penalties at 11 CFR § 111.43, the amount of your civil money penalty calculated at RTB is \$2,919 for the 2017 October Quarterly Report.

You may remit payment by ACH withdrawal from your bank account, or by debit or credit card through Pay.gov, the federal government's secure portal for online collections. Visit www.fec.gov/af/pay.shtml to be directed to Pay.gov's Administrative Fine Program Payment form.

This penalty may also be paid by check or money order, made payable to the Federal Election Commission. It should be sent by mail to:

Federal Election Commission P.O. Box 979058 St. Louis, MO 63197-9000

If you choose to send your payment by courier or overnight delivery, please send to:

U.S. Bank - Government Lockbox FEC #979058 1005 Convention Plaza Attn: Government Lockbox, SL-MO-C2GL St. Louis, MO 63101

PAYMENTS BY PERSONAL CHECK

Personal checks will be converted into electronic funds transfers (EFTS). Your account will be electronically debited for the amount on your check, usually within 24 hours, and the debit will appear on your regular statement. We will destroy your original check and keep a copy of it. In case the EFT cannot be processed for technical reasons, you authorize us to process the copy in lieu of the original check. Should the EFT not be completed because of insufficient funds, we may try to make the transfer twice.

PLEASE DETACH AND RETURN THE PORTION BELOW WITH YOUR PAYMENT

FOR: Paula Swearengin 2018

FEC ID#: C00640219

AF#: 3351

PAYMENT DUE DATE: January 9, 2018

PAYMENT AMOUNT DUE: \$2,919

IN THE MATTER OF
ADMINISTRATIVE FINE #3351

RECEIVED SECRETARY OF THE SENATE PUBLIC RECORDS

2017 DEC 28 AM 11: 49

DECLARATION OF PAULA SWEARENGIN

PAULA SWEARENGIN 2018

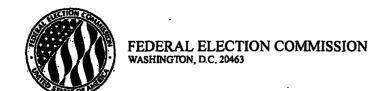
- I, Paula Swearengin, declare that the information stated below is true to the best of my information, knowledge, and belief.
 - 1. I am a candidate for U.S. Senate in West Virginia. I am a first-time candidate, having never before run for federal office. Paula Swearengin 2018 (the "Committee") is my principal campaign committee. I currently serve as treasurer for the Committee.
 - 2. On November 30, 2017, my campaign received a notification that the Federal Election Commission ("FEC" or the "Commission") had found reason to believe that the Committee violated 52 U.S.C. § 30104(a) by failing to timely file the Committee's October Quarterly Report, due no later than October 15, 2017. At that time, the Commission imposed a civil money penalty under the Administrative Fines Program totaling \$2,919.
 - 3. As permitted by 11 C.F.R. § 111.35, I wish to challenge the imposed civil penalty. It is my belief that the civil money penalty is based on a factual error, as the report in question was timely filed through the FEC's electronic reporting system prior to October 15, 2017. In the alternative, I believe I used best efforts to file in a timely manner under the given circumstances.
 - 4. On October 15, 2017, my campaign electronically filed the Committee's October Quarterly Report. The report disclosed total receipts and disbursements of \$84,598. The report was accepted and we received the confirmation code "SEN-1790."
 - 5. As noted above, I am a novice candidate and am serving as my own treasurer. At the time of the October Quarterly Report filing deadline, I was unrepresented by counsel and was not familiar with the unique paper filing requirements. My campaign mistakenly believed that as long as the FEC received an electronic copy of the report before the deadline passed, the paper filing with the Secretary of the Senate was a secondary administrative task to which the filing deadline did not apply. Consistent with our belief, the FEC accepted our electronic filing on due date and we were not, at any time, alerted that our actions to electronically file the Committee's report were insufficient.
 - 6. In late October my campaign came to be aware of the paper filing requirement and filed such a copy with the Secretary of the Senate on November 1, 2017. The paper filing reported the same activity disclosed on the electronically-filed report. I filed the paper report prior to receiving the FEC's Request for Additional Information dated November 2, 2017, alerting me to the lateness of the Committee's paper filing.
 - 7. I now understand that the requirement to file paper reports is unique to candidates for Senate, and that all other candidates are able—and in many cases required—to file by electronic means. Since 2000, the FEC has unanimously recommended mandatory

electronic filing for Senate candidates, noting that paper filing by Senate candidates contributes to significant delays in processing reports. In its recent Legislative Recommendations, the FEC urged Congress to require mandatory electronic filing for Senate candidates, concluding that the change could yield savings of at least \$896,000 per year to the FEC, and additional savings at the Secretary of the Senate. See https://www.fec.gov/resources/cms-content/documents/mtgdoc_17-61-a.pdf. It is also my understanding that at least 51 sitting U.S. Senators have co-sponsored legislation that would amend the Act to require electronic filing for Senate candidates. See List of Co-Sponsors of S.B. 298, 115th Congress, https://www.congress.gov/bill/115th-congress/senate-bill/298/cosponsors (last visited Dec. 15, 2017). It would not be an efficient use of Commission resources to further pursue fines under circumstances like my own, for violations of an antiquated policy with which the Commission unanimously disagrees.

- 8. Since learning of the paper filing requirement, my campaign has obtained legal counsel to advise us on the requirements of the Federal Election Campaign Act and FEC regulations. It is our goal to fully comply with all applicable law.
- 9. In conclusion, the Committee's delay in filing a paper copy of its report was regrettable and inadvertent, resulting from the newness of our campaign, lack of professional guidance, and reasonable misconception that a candidate's FEC reports should be filed with your agency by the filing deadlines, rather than the Secretary of the Senate. The fact that the Committee timely filed an electronic copy of its report demonstrates our intent to comply with the requirements of the Act and efforts to do so.
- 10. Given that the electronic report was timely filed, and with the understanding that I, as treasurer, made my best effort to timely disclose the Committee's financial activity, I respectfully request that the Commission reconsider its finding, conclude that there is no reason to believe that the Committee violated the Act, and rescind the administrative fine. Alternatively, I respectfully request that the Commission use its prosecutorial discretion to dismiss the alleged violation.

Paula Swearengin

Date



February 21, 2018

REVIEWING OFFICER RECOMMENDATION OFFICE OF ADMINISTRATIVE REVIEW ("OAR")

AF# 3351 - Paula Swearengin 2018 and Teri Dalton, in her official capacity as Treasurer (C00640219)

Summary of Recommendation

Make a final determination that the respondents violated 52 U.S.C. § 30104(a) and assess a \$2,919 civil money penalty.

Reason-to-Believe Background

The 2017 October Quarterly Report was due on October 15, 2017. The respondents filed the report on November 1, 2017, 17 days late. The report is not election sensitive and was filed within 30 days of the due date; therefore, the report is considered late. 11 C.F.R. §§ 111.43(d)(1) and (e)(1).

On November 30, 2017, the Commission found reason to believe ("RTB") that the respondents violated 52 U.S.C. § 30104(a) for failing to timely file the 2017 October Quarterly Report and made a preliminary determination that the civil money penalty was \$2,919 based on the schedule of penalties at 11 C.F.R. § 111.43. A letter was mailed to the respondents' address of record from the Reports Analysis Division ("RAD") on November 30, 2017 to notify them of the Commission's RTB finding and civil money penalty.

Legal Requirements

The Federal Election Campaign Act ("Act") states that the treasurer of a principal campaign committee shall file a report for the quarter ending September 30 no later than October 15. 52 U.S.C. § 30104(a) and 11 C.F.R. § 104.5(a)(1)(i). All reports required to be filed by the principal campaign committee of a candidate for the office of U.S. Senator shall be filed with the Secretary of the Senate. 52 U.S.C. § 30102(g) and 11 C.F.R. § 105.2. If the report is sent by registered or certified mail, by Express or Priority Mail with delivery confirmation or by overnight delivery service with an online tracking system, and scheduled for next business day delivery, it must be postmarked, or deposited with the mailing service, no later than the filing date to be timely filed. 52 U.S.C. § 30104(a)(5), and 11 C.F.R. §§ 100.19 and 104.5(e). The treasurer shall be personally responsible for the timely filing of reports. 11 C.F.R. § 104.14(d).

Respondents' Challenge

On December 28, 2017, the Commission received the written response ("challenge") from the first-time Senate Candidate. The Candidate states that the Committee electronically filed the 2017 October Quarterly Report on October 15, 2017 and received confirmation that the

report was accepted. After becoming aware of the paper filing requirement, the Committee filed a copy of the report with the Secretary of the Senate on November 1, 2017.

The Candidate further states:

At the time of the October Quarterly Report filing deadline, I was unrepresented by counsel and was not familiar with the unique paper filing requirements. My campaign mistakenly believed that as long as the FEC received an electronic copy of the report before the deadline passed, the paper filing with the Secretary of the Senate was a secondary administrative task to which the filing deadline did not apply. Consistent with our belief, the FEC accepted our electronic filing on due date and we were not, at any time, alerted that our actions to electronically file the Committee's report were insufficient...

[T]he Committee's delay in filing a paper copy of its report was regrettable and inadvertent, resulting from the newness of our campaign, lack of professional guidance, and reasonable misconception that a candidate's FEC reports should be filed with your agency by the filing deadlines, rather than the Secretary of the Senate. The fact that the Committee timely filed an electronic copy of its report demonstrates our intent to comply with the requirements of the Act and efforts to do so.

The Candidate also discusses her viewpoint that the Commission should not pursue fines "for violations of an antiquated policy with which the Commission unanimously disagrees." Further, she requests that the Commission reconsider the RTB finding given her best efforts to timely disclose the financial activity.

Analysis

The respondents' challenge states that the Committee timely submitted an electronic filing of the 2017 October Quarterly Report. On October 15, 2017, the Commission received the Committee's unofficial electronic submission of the 2017 October Quarterly Report. According to the Commission's Electronic Filing Office (EFO), this report was submitted using third-party software and appropriately filed to the server designated for unofficial Senate electronic submissions only. These voluntary electronic filings of Senate committees are not considered when determining compliance with filing requirements. All reports required to be filed by the principal campaign committee of a candidate for the office of U.S. Senator shall be filed on paper with the Secretary of the Senate. 52 U.S.C. § 30102(g) and 11 C.F.R. § 105.2.

The Committee filed the paper report with the Secretary of the Senate on November 1, 2017, 17 days late. The Candidate indicates this report was filed late because the Committee was unaware of the paper filing requirement for Senate committees. However, Commission records indicate the Committee should have been fully aware of its requirement to file paper reports with the Secretary of the Senate.

The Commission previously provided direct advice on this topic with respect to the Committee's 2017 July Quarterly Report. On July 14, 2017, the Commission received the Committee's unofficial electronic submission of the 2017 July Quarterly Report. According to EFO, this report was also submitted using third-party software and appropriately filed to the server designated for unofficial Senate electronic submissions only. On August 10, 2017, a Committee representative called EFO asking if the 2017 July Quarterly Report had been posted to the FEC website. EFO staff guided the caller to the Senate Unofficial Filings page on the FEC website. EFO staff specifically explained that the official 2017 July Quarterly Report must be mailed to the Secretary of the Senate. On August 15, 2017, the Committee followed the staff guidance and filed the 2017 July Quarterly Report on paper with the Secretary of the Senate.

In addition, page 83 of the Commission's Campaign Guide for Congressional Candidates and Committees clearly states that Senate candidate committees...

"...are required to file their reports on paper with the Secretary of the Senate...

Senate candidates are encouraged to voluntarily file electronically an unofficial copy of their reports with the FEC (in addition to their official paper copy with the Secretary of the Senate) to ensure faster disclosure."

The Reviewing Officer recognizes this is the Candidate's first campaign, but inexperience of the Treasurer or other staff and negligence are both included at 11 C.F.R. § 111.35(d) as examples of circumstances that will not be considered reasonably unforeseen and beyond the respondents' control. Their challenge fails to address any of the three valid grounds at 11 C.F.R § 111.35(b). These are: (i) the RTB finding is based on factual errors; and/or (ii) the improper calculation of the civil money penalty; and/or (iii) they used best efforts to file on time but were prevented from doing so by reasonably unforeseen circumstances that were beyond their control and they filed the report no later than 24 hours after the end of these circumstances. Therefore, the Reviewing Officer recommends that the Commission make a final determination that the respondents violated 52 U.S.C. § 30104(a) and assess a \$2,919 civil money penalty.

Commission records indicate the Secretary of the Senate physically received the respondents' 2017 October Quarterly Report on November 6, 2017. However, it is considered filed on the certified mail postmark date of November 1, 2017 pursuant to 52 U.S.C. § 30104(a)(5), and 11 C.F.R. §§ 100.19 and 104.5(e). Because the report had not yet been physically received, on November 2, 2017, RAD sent a non-filer notification via email to admin@brandnewcongress.org and tara@brandnewcongress.org, the email addresses listed on the Committee's Statement of Organization at that time.

OAR Recommendations

- 1) Adopt the Reviewing Officer recommendation for AF# 3351 involving Paula Swearengin 2018 and Teri Dalton, in her official capacity as Treasurer, in making the final determination;
- 2) Make a final determination in AF# 3351 that Paula Swearengin 2018 and Teri Dalton, in her official capacity as Treasurer, violated 52 U.S.C. § 30104(a) and assess a \$2,919 civil money penalty; and
- 3) Send the appropriate letter.

Attachments

Attachment 1 -

Attachment 2 -

Attachment 3 - Page 83 of Campaign Guide for Congressional Candidates and Committees

Attachment 4 – Declaration from RAD

Attachment 5 – Declaration from OAR

Reporting Deadlines

REPORT TYPE	COVERING	DUE
Quarterly	January I — March 31 April I — June 30 July I — September 30 October I — December 31	April 15 July 15 October 15 January 31
Pre-Election (Both Pre-Primary and Pre- General as well as Pre-Runoff, if appropriate)	First day of the current reporting period through the 20th day before the election	12 days before the election
Post-General	First day of the current reporting period through the 20th day after the general election	30 days after the general election
48 Hour Notices (Reporting contributions of \$1,000 or more)	Contributions received less than 20 days but more than 48 hours before the election	Within 48 hours of receipt contribution

Filing Reports

viewing officer's recommendation and the committee's response, if any, the Commission will determine whether the committee violated 52 U.S.C. §30104(a) and, if so, will assess a civil money penalty based on the schedules of penalties. The committee will then have 30 days to pay the penalty or seek court review of the case. See 111.34 and 111.35.

Respondents must demonstrate one of the following situations in their challenge:

- The RTB filing is based on factual errors;
- The RTB civil money penalty is improperly calculated; or
- They could not file due to reasonably unforeseen circumstances beyond their control, and they filed the late report within 24 hours after those circumstances ended (also called the "best efforts" defense).

Excuses involving negligence, illness, inexperience, unavailability of committee staff or treasurer, failure to know filing dates, failure to use Commission software properly, delays caused by vendors or failure of the committee's computers, software or Internet service provider do not qualify for the "best efforts" defense. 111.35(c) and (d).7

ELECTRONIC FILING

Campaign committees of House and Presidential candidates must file all reports and statements electronically if their total contributions or total expenditures exceed, or are expected to exceed, \$50,000 in a calendar year. 104.18(a). The requirement to file electronically does not apply to Senate candidate committees (or other committees that support only Senate candidates), who are required to file their reports on paper with the Secretary of the Senate.8

⁶ For more information on the Administrative Fine Program, see 11 CFR 111.30 to 111.46, and the Commission's website at www.fec.gov/af/af.shtml.

⁷ These rules are effective as of April 30, 2007. See 72 Fed. Reg. 14662 (March 29, 2007).

B Senate candidates are encouraged to file an unofficial, electronic copy of their reports with the FEC (in addition to their official paper copy with the Secretary of the Senate) to ensure faster disclosure.

DECLARATION OF KRISTIN D. ROSER

- I am the Chief of the Compliance Branch for the Reports Analysis Division of the Federal Election Commission ("Commission"). In my capacity as Chief of the Compliance Branch, I oversee the initial processing of the Administrative Fine Program. I make this declaration based on my personal knowledge and, if called upon as a witness, could and would testify competently to the following matters.
- 2. It is the practice of the Reports Analysis Division to document all calls to or from committees regarding a letter they receive or any questions relating to the FECFile software or administrative fine regulations, including due dates of reports and filing requirements.
- 3. I hereby certify that documents identified herein are true and accurate copies of the following sent by the Commission to Paula Swearengin 2018:
 - A) Non-Filer Letter, dated November 2, 2017, referencing the 2017 October Quarterly Report (sent via electronic mail to: admin@brandnewcongress.org and tara@brandnewcongress.org);
 - B) Reason-to-Believe Letter, dated November 30, 2017, referencing the 2017 October Quarterly Report (sent via overnight mail to the address of record).
- I hereby certify that I have searched the Commission's public records and find that Paula Swearengin 2018 filed the 2017 October Quarterly Report with the Commission on November 1, 2017.
- Pursuant to 28 U.S.C. 1746, I declare under penalty of perjury that the foregoing is true and correct and that all relevant telecoms for the matter have been provided. This declaration was executed at Washington, D.C. on the 15th day of February, 2018.

Kristin Roser

Kristin D. Roser Chief, Compliance Branch Reports Analysis Division Federal Election Commission



RQ-7

November 2, 2017

PAULA SWEARENGIN, TREASURER PAULA SWEARENGIN 2018 714 SOUTH GAY STREET KNOXVILLE, TN 37902

IDENTIFICATION NUMBER: C00640219

REFERENCE: OCTOBER QUARTERLY REPORT (07/01/2017 - 09/30/2017)

Dear Treasurer:

It has come to the attention of the Federal Election Commission that you may have failed to file the above referenced report of receipts and disbursements or failed to file a report covering the entire reporting period as required by the Federal Election Campaign Act, as amended. 52 U.S.C. §30104(a)

It is important that you file this report immediately. The report must be filed with the Federal Election Commission, 999 E Street, N.W., Washington, DC 20463 for House candidates, or the Secretary of the Senate, 232 Hart Senate Office Building, Washington, DC 20510 (if sent via overnight delivery service) or Senate Office of Public Records, P.O. Box 77578, Washington, DC 20013-7578 (if sent via USPS) for Senate Candidates. Please note that electronic filers must submit their reports electronically, as per 11 CFR §104.18. A copy of the report must also be filed with the Secretary of State or equivalent State officer unless the State is exempt from the federal requirement to receive and maintain paper copies. You can verify the Commission's receipt of any documents submitted by your committee on the FEC website at www.fec.gov.

The failure to timely file a complete report may result in civil money penalties, an audit or legal enforcement action. The civil money penalty calculation for late reports does not include a grace period and begins on the day following the due date for the report. Due to heightened security screening measures, delivery of mail by the US Postal Service may be delayed. The Commission recommends that you submit your report via overnight delivery or courier service.

PAULA SWEARENGIN 2018

Page 2 of 2

If you have any questions regarding this matter, please contact Christopher Ritchie at our toll-free number (800)424-9530. The analyst's direct number is (202)694-1146.

Sincerely,

Oebbie Chacona

Deborah Chacona Assistant Staff Director Reports Analysis Division

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DECLARATION OF RHIANNON MAGRUDER

- 1) I am the Reviewing Officer in the Office of Administrative Review for the Federal Election Commission ("Commission"). In my capacity as Reviewing Officer, I conduct research with respect to all challenges submitted in accordance with the Administrative Fine program.
- 2) A principal campaign committee shall file a report for the quarter ending September 30 no later than October 15. All reports required to be filed by the principal campaign committee of a candidate for the office of U.S. Senator shall be filed with the Secretary of the Senate. Reports sent by first class mail must be received by the close of business on the filing date to be timely filed. If the report is sent by registered or certified mail, by Express or Priority Mail with delivery confirmation or by overnight delivery service with an online tracking system, and scheduled for next business day delivery, it must be postmarked, or deposited with the mailing service, no later than October 15, 2017 for the 2017 October Quarterly Report to be timely filed.
- 3) I hereby certify that I have searched the Commission's public records and that the documents identified herein are the true and accurate copies of:
 - a) Cover page and envelope replacement page of the 2017 October Quarterly Report filed by Paula Swearengin 2018 and Paula Swearengin, in her official capacity as Treasurer. The report includes the coverage period of July 1, 2017 through September 30, 2017 and was filed on November 1, 2017.
 - b) Statement of Organization filed by Paula Swearengin 2018 and Paula Swearengin, in her official capacity as Treasurer on July 17, 2017.
 - c) Statement of Organization filed by Paula Swearengin 2018 and Teri Dalton, in her official capacity as Treasurer on February 6, 2018.
- 4) Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury that the foregoing is true and correct and that this declaration was executed at Washington, D.C. on the 21st day of February, 2018.

Rhiannon Magruder
Reviewing Officer

Office of Administrative Review Federal Election Commission

(Ravised 05/2016)

REPORT OF RECEIPTS AND DISBURSEMENTS

For An Authorized Committee

RECEIVED SECRETARY OF THE SENA! PUBLIC RECORDS

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Office Use Only Example: If typing, type NAME OF TYPE OR PRINT Y 12FE4M5 COMMITTEE (in full) over the lines. Paula Swearengin 2018 ADDRESS (number and street) Check if different П than previously reported. (ACC) Knoxville CITY A STATE A ZIP CODE A FEC IDENTIFICATION NUMBER Y STATE ▼ DISTRICT C00840219 3. IS THIS **NEW** AMENDED OR REPORT (A) TYPE OF REPORT (Choose One) (b) 12-Day PRE-Election Report for the: (a) Quarterly Reports: Primary (12P) General (12G) Runoff (12R) April 15 Quarterly Report (Q1) Convention (12C) Special (12S) July 15 Quarterly Report (Q2) in the October 15 Quarterly Report (Q3) Election on State of January 31 Year-End Report (YE) (c) 30-Day POST-Election Report for the: General (30G) Runoff (30R) Special (30S) -**Termination Report (TER)** Election on State of 5. Covering Period through I certify that I have examined this Report and to the best of my knowledge and belief it is true, correct and complete. Swearengin, Paula... Type or Print Name of Treasurer 2017 Signature of Treasurer NOTE: Submission of talse, erroneous, or incomplete information may subject the person signing this Report to the penalties of 52 U.S.C. §30109. Office Use FEC FORM 3

Only

United States Senate office of the secretary

OFFICE-OF PUBLIC RECORDS

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Type or Print.Name of Treasure	or Paula Tea	n Swearen	410
Signature of Treasurer		Date 0	2019
NOTE: Submission of false, error		bject the person signing this Statement to IOULD BE REPORTED WITHIN 10 DAYS.	
Office Use Only		For further information contest: Federal Election Commission Toll Free 800-424-9330 Local 202-494-1100	FEC FORM 1 (Revised 08/2012)

F	EC Fo	rm 1 (Revised 02/2008)	Page 2
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(p) .		This committee is an authorized committee, and is NOT a principal campaign committee. (Complet information below.)	e the candidate
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(b)		This committee is an authorized committee, and is NOT a principal campaign committee. (Complete the candidate information below.)
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	lidate Affiliati	on Office State President District
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Poli	tical A	ction Committee (PAC):
(e)		This committee is a separate segregated fund. (Identify connected organization on line 6.) Its connected organization is a:
		Corporation Corporation w/o Capital Stock Labor Organization
		Membership Organization Trade Association Cooperative
		In addition, this committee is a Lobbyist/Registrant PAC.
(1)		This committee supports/opposes more than one Federal candidate, and is NOT a separate segregated fund or party committee. (i.e., nonconnected committee)
		In addition, this committee is a Lobbyist/Registrant PAC.
		In addition, this committee is a Leadership PAC. (Identify sponsor on line 6.)
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(9)		This committee collects contributions, pays fundraising expenses and disburses net proceeds for two or more political committees/organizations, at least one of which is an authorized committee of a federal candidate.
(h)		This committee collects contributions, pays fundraising expenses and disburses net proceeds for two or more political committees/organizations, none of which is an authorized committee of a federal candidate.
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Page 2 .

FEC Form 1 (Revised 02/2009)	Page 3
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6. Name of Any Connected Organization, Affiliated Committee, Joint Fundralsing Representative, or L	eadership PAC Sponsor
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8. Treasurer: List the name and address (phone number — optional) of the treasurer of the committee; and any designated agent (e.g., assistant treasurer).	
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FEC Form 1 (Revised 02/2009)

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February 22, 2018

Teri Dalton, in official capacity as Treasurer Paula Swearengin 2018 PO Box 604 Morgantown, WV 26507

C00640219 AF#: 3351

Dear Ms. Dalton:

On November 30, 2017, the Commission found reason to believe ("RTB") that Paula Swearengin 2018 and you, in your official capacity as treasurer, violated 52 U.S.C. § 30104(a) for failing to timely file the 2017 October Quarterly Report and made a preliminary determination that the civil money penalty was \$2,919 based on the schedule of penalties at 11 C.F.R. § 111.43.

After reviewing your written response and any supplemental information submitted by you and Commission staff, the Reviewing Officer has recommended that the Commission make a final determination and assess no civil money penalty. A copy of the Reviewing Officer's recommendation is attached.

You may file with the Commission Secretary a written response to the recommendation within 10 days of the date of this letter. Your written response should be sent to the Commission Secretary, 999 E Street, NW, Washington, DC 20463 or via facsimile (202-208-3333). Please include the AF # in your response. Your response may not raise any arguments not raised in your original written response or not directly responsive to the Reviewing Officer's recommendation. 11 C.F.R. § 111.36(f). The Commission will then make a final determination in this matter.

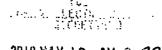
Please contact me at the toll free number 800-424-9530 (press 0, then press 1660) or 202-694-1660 if you have any questions.

Sincerely,

Rhiannon Magruder
Reviewing Officer
Office of Administrative Review



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463



2018 HAY 18 AM 9: 32

SENSITIVE

May 18, 2018

MEMORANDUM

To:

The Commission

Through:

Alec Palmer GW

Staff Director

From:

Patricia C. Orrock PCO

Chief Compliance Officer

Rhiannon Magruder PM

Reviewing Officer

Office of Administrative Review

Subject:

Final Determination Recommendation in AF# 3351 - Paula Swearengin 2018 and

Teri Dalton, in her official capacity as Treasurer (C00640219)

On November 30, 2017, the Commission found reason to believe ("RTB") that the respondents violated 52 U.S.C. § 30104(a) for failing to timely file the 2017 October Quarterly Report. The Commission made a preliminary determination that the civil money penalty was \$2,919 based on the schedule of penalties at 11 C.F.R. § 111.43.

On December 28, 2017, the Commission received their written response ("challenge"). After reviewing the challenge, the Reviewing Officer Recommendation ("ROR") dated February 21, 2018 was forwarded to the Commission, a copy was forwarded to the respondents, and is hereby incorporated by reference. The Reviewing Officer recommended that the Commission make a final determination that the respondents violated 52 U.S.C. § 30104(a) and assess a \$2,919 civil money penalty.

Within 10 days of transmittal of the recommendation, they may file a written response with the Commission Secretary which may not raise any arguments not raised in their challenge or not directly responsive to the ROR. 11 C.F.R. § 111.36(f). On May 16, 2018, the respondents indicated their intent to pay the recommended civil money penalty.

OAR Recommendations

- 1) Adopt the Reviewing Officer recommendation for AF# 3351 involving Paula Swearengin 2018 and Teri Dalton, in her official capacity as Treasurer, in making the final determination;
- 2) Make a final determination in AF# 3351 that Paula Swearengin 2018 and Teri Dalton, in her official capacity as Treasurer, violated 52 U.S.C. § 30104(a) and assess a \$2,919 civil money penalty; and
- 3) Send the appropriate letter.

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)
) AF 3351
Final Determination Recommendation:)
Paula Swearengin 2018 and Teri Dalton,)
in her official capacity as Treasurer)
(C00640219))

CERTIFICATION

I, Laura E. Sinram, recording secretary of the Federal Election Commission executive session, do hereby certify that on June 26, 2018, the Commission took the following actions in the above-captioned matter:

- 1. Failed by a vote of 3-1 to:
 - a. Adopt the Reviewing Officer Recommendation for AF# 3351 involving Paula Swearengin 2018 and Teri Dalton, in her official capacity as Treasurer, in making the final determination.
 - b. Make a final determination in AF# 3351 that Paula Swearengin 2018 and Teri Dalton, in her official capacity as Treasurer, violated 52 U.S.C. § 30104(a) and assess a \$2,919 civil money penalty.
 - c. Send the appropriate letter.

Commissioners Hunter, Petersen, and Walther voted affirmatively for the motion.

Commissioner Weintraub dissented.

2. Decided by a vote of 4-0 to:

Otherwise terminate the proceedings with the understanding that this is the ministerial vote to close the file. Federal Election Commission Certification for AF #3351 June 26, 2018 Page 2

Commissioners Hunter, Petersen, Walther, and Weintraub voted affirmatively for the decision.

Attest:

Caura E. Sinram

Deputy Secretary of the Commission



June 28, 2018

Teri Dalton, in official capacity as Treasurer Paula Swearengin 2018 PO Box 604 Morgantown, WV 26507

C00640219 AF#: 3351

Dear Ms. Dalton:

On November 30, 2017, the Commission found reason to believe ("RTB") that Paula Swearengin 2018 and you, in your official capacity as treasurer, violated 52 U.S.C. § 30104(a) for failing to timely file the 2017 October Quarterly Report and made a preliminary determination that the civil money penalty was \$2,919 based on the schedule of penalties at 11 C.F.R. § 111.43. On December 28, 2017, the Office of Administrative Review received your written response challenging the RTB finding.

The Reviewing Officer reviewed the Commission's RTB finding with its supporting documentation and your written response. Based on this review, the Reviewing Officer recommended that the Commission make a final determination that Paula Swearengin 2018 and you, in your official capacity as Treasurer, violated 52 U.S.C. § 30104(a) and assess a civil money penalty in the amount of \$2,919 in accordance with 11 C.F.R. § 111.43. The Reviewing Officer Recommendation was sent to you on February 21, 2018.

On June 26, 2018, the Commission failed to adopt the Reviewing Officer's recommendation, and voted to terminate the proceedings with respect to 52 U.S.C. § 30104(a) and close the file. A copy of the Final Determination Recommendation is attached.

The confidentiality provisions at 52 U.S.C. § 30109(a)(12) no longer apply and this matter is now public. Pursuant to 11 C.F.R. §§ 111.42(b) and 111.20(c), the file will be placed on the public record within 30 days from the date of this notification.

If you have any questions regarding this matter, please contact Rhiannon Magruder on our toll free number (800) 424-9530 (press 0, then ext. 1660) or (202) 694-1158.

On behalf of the Commission,

Caroi C. Hunter

Caroline Hunter

Chair

Attachment



May 18, 2018

MEMORANDUM

To:

The Commission

Through:

Alec Palmer

Staff Director

From:

Patricia C. Orrock *PCO*Chief Compliance Officer

Rhiannon Magruder *PM*

Reviewing Officer

Office of Administrative Review

Subject:

Final Determination Recommendation in AF# 3351 - Paula Swearengin 2018 and

Teri Dalton, in her official capacity as Treasurer (C00640219)

On November 30, 2017, the Commission found reason to believe ("RTB") that the respondents violated 52 U.S.C. § 30104(a) for failing to timely file the 2017 October Quarterly Report. The Commission made a preliminary determination that the civil money penalty was \$2,919 based on the schedule of penalties at 11 C.F.R. § 111.43.

On December 28, 2017, the Commission received their written response ("challenge"). After reviewing the challenge, the Reviewing Officer Recommendation ("ROR") dated February 21, 2018 was forwarded to the Commission, a copy was forwarded to the respondents, and is hereby incorporated by reference. The Reviewing Officer recommended that the Commission make a final determination that the respondents violated 52 U.S.C. § 30104(a) and assess a \$2,919 civil money penalty.

Within 10 days of transmittal of the recommendation, they may file a written response with the Commission Secretary which may not raise any arguments not raised in their challenge or not directly responsive to the ROR. 11 C.F.R. § 111.36(f). On May 16, 2018, the respondents indicated their intent to pay the recommended civil money penalty.

OAR Recommendations

- 1) Adopt the Reviewing Officer recommendation for AF# 3351 involving Paula Swearengin 2018 and Teri Dalton, in her official capacity as Treasurer, in making the final determination;
- 2) Make a final determination in AF# 3351 that Paula Swearengin 2018 and Teri Dalton, in her official capacity as Treasurer, violated 52 U.S.C. § 30104(a) and assess a \$2,919 civil money penalty; and
- 3) Send the appropriate letter.

THIS IS THE END OF ADMINISTRATIVE FINE CASE # 3351